DAILY NEXUS

Vol. 54 - No. 18

Friday, October 5, 1973

University of California at Santa Barbara

Isla Vista Community Council, ready or not, has set this Saturday morning at 10 in the I.V. Planning Office as the final work session on the I.V. incorporation proposal. Final endorsement is expected to be at Monday night's IVCC meeting, with submission tentatively scheduled for the following day, Tuesday, October 9.

This town's basic contention for requesting incorporation is its uniqueness in desires and needs, politically, culturally

and otherwise.

What does I.V. hope to gain from incorporation? How did the idea for incorporation first emerge? What has happened to produce the now ready-to-be submitted proposal? Where are the other alternatives? How do surrounding communities feel about our proposal? What are the chances of success? If successful where do we go from there? These are just a few of the questions this issue hopes to explore.

Isla Vista incorporation: Town leaders prepare to submit a plan

"In the long run every government is the exact symbol of its people, with their wisdom and unwisdom."

— Thomas Carlvsle

1970 is a year many I.V.-UCSB community members want to forget.

When the Bank of America went up in flames early that year, Isla Vista and the adjoining UCSB campus appeared on the blacklists of many parents planning to send their kids off to college. Even today, UCSB administrators blame enrollment problems on the bank-burning days.

Isla Vistans, too, came to realize that all the riots did was destroy the town they lived in. They brought little change on the national scene. The killing in Vietnam went on. Nixon remained in office. And at home, the town was in shambles.

Yet, 1970 was also the year that the ideas of incorporation and governmental change through localized politics were first being cultivated.

Almost four years later, the town is ready to submit a proposal that would make Isla Vista a self-governing city.

IN THE PROCESS

Over two years of work have gone into building this proposal, the initial step in the incorporation process.

During that period probably the most dramatic change was the shift away from national involvement towards an increasing emphasis on local politics. The drafters of the incorporation proposal, noting this phenomenon, concluded that "this experience with local government has provided a healthy and constructive outlet for the frustrations with established government which erupted in the 'nation' phase of Isla Vista's earlier years."

The fundamental problems that faced Isla Vistans during this phase revolved around which governmental direction should be pursued and how best to go about implementing it.

The agency spearheading the incorporation drive has been Isla Vista Community Council

Candidly acknowledging that it is not the best form of government, IVCC established early as its number one priority the pursuit of self-government.

It wasn't until just over two years ago, however, that I.V. entered Phase One in its attempt to devise a government proposal.

CHOICES

Two years, two phases, and two I.V. Government Studies later, four governmental options were presented to the I.V. electorate. Among the choices were incorporation, inclusion with Goleta, establishment of a college community services district, and maintenance of the status quo.

A convincing 83% of those voting favored incorporation.

IVCC, following the dictates of the people it was delegated to represent, hired consultant Dave

Williams to draft the incorporation proposal, based on data gathered from I.V.'s two government studies. The proposal has since been revised by community members to allegedly inject a "community sense." And now, IVCC feels the time is ripe to submit.

Although IVCC Coordinator and long-time incorporation activist Jim Belilove contends that "we

By Mike Gold

were ready to submit last December," two University-created problems have demanded council consideration since that time.

Inclusion or exclusion of UCSB within an incorporated Isla Vista stirred council last spring and throughout summer.

To include dorm and married student housing residents and collect higher state subvention funds,

IVCC decisively voted this summer to keep the university within incorporation boundaries.

Richard Harris' essay on page 11 details some of the arguments against UCSB inclusion and how this summer's decision could have severely nampered I.V.'s incorporation chances.

The second hurdle, two-tier government, has been sidestepped by IVCC. Never seriously considered by council, or for that matter by any other Goleta Valley community to date, two-tier has presented a fifth governmental alternative (not evident on last year's plebiscite) that we may hear more about should incorporation fail.

GOLETA-I.V. RACE

With submission scheduled for early next week the most immediate threat appears to come from the stubborn Goleta Chamber of Commerce.

Despite IVCC efforts to convince Goletans that I.V. should not be included in their incorporation proposal (which also includes Hope Ranch), Chamber vice-president Tom Stieglitz has made clear his group's intentions of submitting to LAFCO on October 15, "with Isla Vista."

If I.V. submits this Tuesday as planned it will have won the right to be considered first by LAFCO, which does not necessarily mean that I.V.'s proposal will have any better chance of being accepted.

WHAT LIES AHEAD?

The best indication as to how successful the I.V. incorporation attempt will be should be provided by LAFCO (the Local Agency Formation Commission and next step after submission). This five-man body is mandated by state law to hear all incorporation proposals.

The makeshift committee's major job will be to question the legal, financial, and political feasibility of the incorporation proposal.

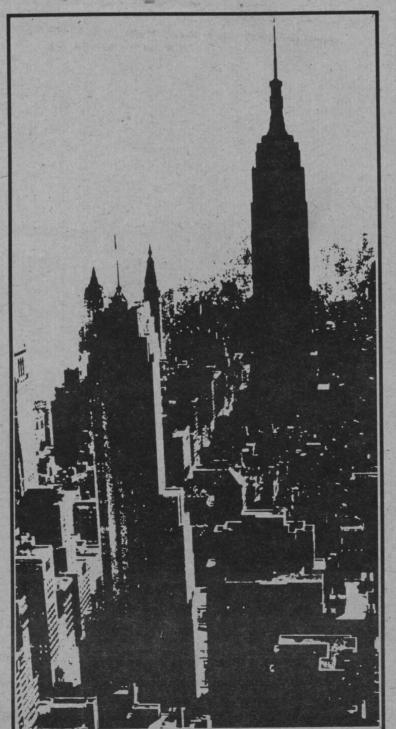
If after up to four months of hearings, the commission okays incorporation, the proposal makes its next stops which could take up to seven months.

The proposal's next test is relatively easy: persuade 25% of the I.V. residents to sign a petition supporting the proposal.

Finally, about one year from the date of submission early next week, the incorporation issue will come before County voters on a special election ballot.

And "from the moment the election results show that the community has become a city, councilmen-elect and other officials find themselves in charge of a very powerful instrument, a municipal corporation . . ." (extracted from the Guide for Newly Incorporated Cities).

If and when this time comes, the town of I.V. passes go, collects \$800,000 in state subvention funds, and puts localized self-government to the acid test.



By David Hardy

Whether the Isla Vista community elects two-tier government or incorporation, certain fundamental problems remain, one of the most important being growth and physical development.

Two-tier and incorporation offer a considerable difference in the degree of control which citizens of I.V. will be able to exercise over matters such as planning, zoning, parking and traffic control.

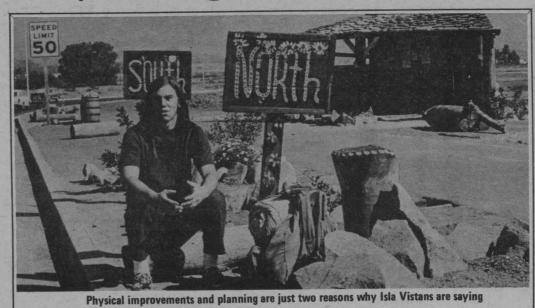
Two-tier government provides for government on two levels. The larger city government oversees the administration of the group of communities composing the whole city, while the smaller communities control functions assigned to them in the city charter.

Incorporation, of course, would give Isla Vista much control over both functions, city and municipal, included in the two-tier proposal.

"MORE CONTROL"

Joyce Roop, current Isla Vista Planning Director, wants to see I.V. incorporated. "An incorporated city would have more control over physical

Planning head sees less control over planning, zoning in two-tier



development. If I.V. were incorporated, then it would have both city and sub-city power" over what she considers to be the most important aspects of physical development — general

Jan Sport, Sunbird, A-16, Bonna, Madschus, Fischer, Edsbyns, Jarvinen, Hexel, Splitkein, Rivendal,

thumbs up for incorporation

planning and zoning. She added that transportation and parking problems come next on her list of priorities for sound planning in I.V., and that this also would be

out of local hands under the

two-tier concept.

She went on to say that although the two-tier proposals allow for the smaller community to raise and spend funds according to its needs, there

would be a problem in getting all the money necessary for the major projects that Isla Vista has plans for, such as outside parking, underground utilities and more parks. It would still be necessary to apply for federal and state funds, and going through the two-tier structure might present delays and problems such as the Recreation and Parks District encountered in obtaining federal funds through the county for Madrid Park.

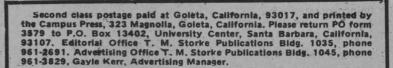
Roop also cited potential bad feelings between such affluent areas as Hope Ranch and the low-income area of I.V. as an obstacle to a smooth two-tier government.

Most of the information about two-tier government comes from the Sanger Report. This study is a compilation of suggestions and discussions by the Two-Tier Committee at UCSB. What does the report say about two-tier and planning?

TWO-TIER LIMITS

Regarding the general plan for the larger city and smaller communities, the community submits its own plan and can review and make recommenda-

(Cont. on p. 13, col. 4)



STUDENT CONGREGATION

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11:30 A.M. – Holy Communion
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9:15 A.M. (Folk) 10:45 A.M. (Folk) 5:30 P.M. (Folk

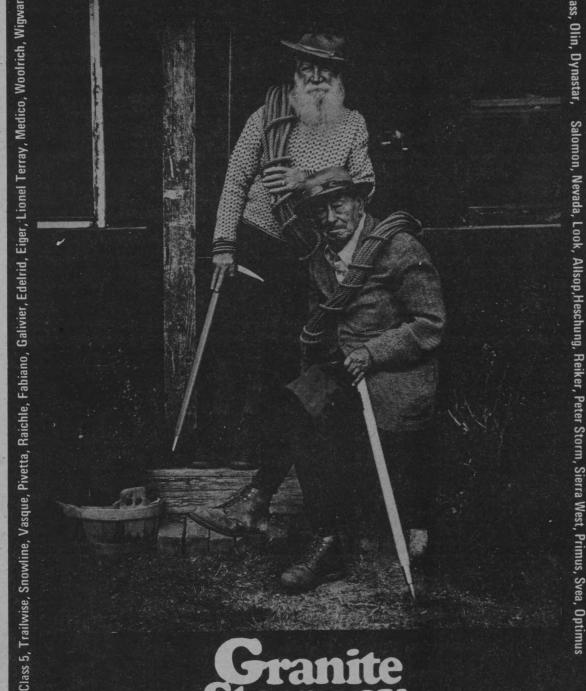
STUDENT RETREAT, Friday & Saturday, October 5 & 6
CATHOLIC BELIEF & PRACTICE - Wednesday, October 10,
8:00 p.m.

BIBLE DISCUSSION GROUP - Thursday, October 11,

7:30 p.m.
MARRIAGE PRÉPARATION COURSE Thursday, October

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LOBERO THEATER BOX OFFICE

Five individuals hold the key to the future

By Mike Drew

The proposal for the incorporation of the Isla Vista community will soon be dropped into the laps of five men. This small outside group will make one of the major decisions as to whether Isla Vista will be a city or not. The outcome of their decision is still uncertain.

This body, formally known at the Local Agency Formation Commission (LAFCO), has the task of determining the merits of incorporation proposals.

As outlined in California's government code, the Commission's duty is the "encouragement of the orderly formation and development of local governmental agencies based upon local conditions and circumstances" and the development and determination of "the sphere of influence of each local governmental agency within the county." In short, what all this means is, can Isla Vista make it as a city?

There are a number of ingredients which go into making this decision.

LAFCO, on its application for review of an incorporation proposal, has cited four major areas of concern:

• Population, population density, land area and land use, topography, the likelihood of significant growth in the area, and in adjacent incorporated and unincorporated areas, during the next 10 years:

 need for organized community services, the present cost and adequacy of governmental services, and future needs for such services and controls;

• the effect of the proposed action and of alternative actions, on adjacent areas, on mutual social and economic interests and the local governmental structure of the county, and

• the definity and certainty of the boundaries of the territory, the nonconformance of proposed boundaries with lines of assessment or ownership, the creation of islands or corridors of unincorporated territory and other similar matters affecting the proposed boundaries.

Eyes turn toward LAFCO in Isla Vista incorporation battle

Proponents of incorporation say the proposed city of Isla Vista would meet most if not all of the commission's criteria.

They point out that boundaries surrounding the campus and I.V. form a viable, distinct unit, which is ecologically and politically homogeneous. But opponents argue differently.

TWO TIER

One of the more significant criticisms comes from professor John C. Bollens of UCLA

In a report commissioned by the University on local government alterations, Bollens argues that the University and Isla Vista should be incorporated as a part of the city of Santa Barbara.

According to Bollens, a number of advantages in regard to planning and

efficiency would result from this plan. Bollens admits, though, that this plan may not be feasible politically. The city of Santa Barbara has shown no eagerness to have Isla Vistans a part of their city. And vice versa.

As a second alternative, Bollens feels that the I.V.-Goleta-University area should form the boundaries of a city. Though not as ideal as the large city proposal, it would nonetheless be acceptable.

The third option, a small city of Isla Vista and the campus, is dead-panned by the report. Bollens fears that this would result in "a fragmented system of local government . . . highly resistant to change."

In the final paragraph of the summary to the report, Bollens suggests, "that LAFCO delay action upon any incorporation proposal smaller than the moderate-sized city until studies currently under way by various citizen groups in the South Coast region of Santa Barbara are completed.

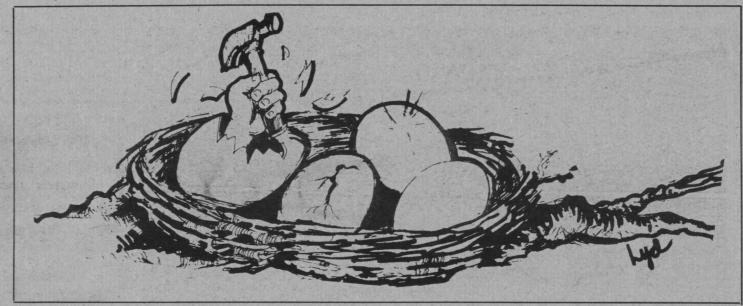
RACE WITH GOLETA

To add to incorporation proponents' troubles are the varying political undercurrents of Santa Barbara County.

Goleta, signing with the Bollens report, is racing to be the first to submit an incorporation proposal before LAFCO which will include the unwilling Isla Vista community. Members of the IVCC, for the last two weeks, have been presenting a slide show in the nearby community to discourage any ideas of uniting Goleta and I.V. under one incorporation roof. Still, Goleta proponents seem adamant in their determination to include I.V. in their incorporation plans.

A second big question is what will be the University's position and amount of influence in affecting LAFCO's decision. Presently, the University has refrained from coming out against I.V.-UCSB incorporation. But they appear to be siding with Bollens' suggestion of a

(Cont. on p. 14, col. 1)



General law, subvention dollars await City of I.V.

The time quickly approaches when Isla Vista will submit its incorporation proposal and, possibly, receive legal incorporated status. Consequently, numerous questions are being raised concerning the nature of the new government and the problems it will face.

Two questions in particular, both hinged on potentially crippling subjects, have been brought up repeatedly.

One deals with what sort of government Isla Vistans

. . . each city in California receives subvention funds from the state. These funds are distributed according to population . . .

will establish upon incorporation. Major concerns exist about the precise nature of the city government and the amount of community input that will be possible under the new governmental entity.

The other question is concerned with the economics of the new town. Principally, how long will state subvention funds be available, and what amounts will they be adding up to? How much will local property taxes, if any, be?

GENERAL LAW

As far as governmental organization, state laws leave little room, in the beginning at least, for speculation.

In California, there are only two types of cities. I.V.

general state law that applies to all cities. This law determines virtually every aspect of city organization, taxing abilities, responsibilities and powers and details of city operation.

Ultimately, if Isla Vistans favor it, the city could adopt, and send to the legislature for approval, a city charter. City charters allow for certain things, such as "meetings of the whole," heat tax, special taxing zones and so forth, that would possibly appeal to I.V. residents

To obtain a charter, an elected 15-person charter

By Roger Keeling

committee prepares the charter, which is first voted upon by the local citizenry, and then by the two houses of the state legislature.

Although community participation could be much greater under a charter, a significant amount of citizen input would still be possible under general law. Considering that the average educational level in I.V. is two years of college, it is generally assumed that there would always be responsible persons willing to contribute to this input.

Because everybody pays state taxes on gasoline, alcohol, cigarettes and income, each city in California receives subvention funds from the state. These funds are distributed according to population as determined by the federal census.

Between census years, however, the state accepts as

the number of registered voters times three. Thus, since I.V. has ten thousand registered voters (an unusually high percentage), the state will assume that there are 30 thousand people living in I.V.

but what about 1980?

It is believed that this money, estimated at \$800,000 per year, will be sufficient to make the city solvent without a property tax. In fact, the existing property tax will be lowered by 60 cents with the dissolution of the Recreation and Park District and the Lighting District

... since I.V. has ten thousand registered voters (an unusually high percentage), the state will assume that there are 30 thousand people living in I.V.

(services which will be taken over by the new city).

In 1980, after the new census is taken, the state will discover that I.V. actually has only 15,000 people, and the subvention funds will be lowered to an estimated \$60,000 per year.

This will probably create a deficit in the city budget, but the city will not be threatened. At worst, a small property tax will be levied. However, it is believed that money saved from the excess subvention funds during the 1970's will be sufficient to see the city by for an additional ten years.

In any event, estimates from the Arthur D. Little report show that, in comparison to annexation or incorporation with Goleta, independent incorporation of Isla Vista is the least expensive of options.

Committees other than those located in Isla Vista have been studying the governmental alternatives for the Goleta Valley.

Last year, Arthur D. Little labelled the Goleta Valley and I.V. as being in the greatest need of municipal government, under which city services and controls would be removed from the community.

Partly as a result of this statement, two separate groups, Goleta Chamber Commerce and the Goleta Valley Governmental group (GGG). decided to look deeply into the matter. Since that time, the Chamber of Commerce has indicated its intention to submit an incorporation proposal for the Goleta Valley before the state Local Agency Formation Commission (LAFCO) on October 15.

The GGG, on the other hand, was privately formed to study and simplify all the options presented by the ADL study, in

Goleta in time race with I.V.

order to present the alternatives to Goleta residents. The intent was to then submit a proposal based upon the residents' reactions.

The origins of these two groups trace back to the East Goleta Citizens' Valley Association. The most financially feasible way to conduct its government studies was through federal funding. The only stipulation was that the group make its results open to the

The result was a three-pronged project within the county. Phase I resulted in a study by Ted Gillis. Phase II produced the Arthur D. Little study, after which the GGG was formed. Phase III was to be implementation, which various communities in the county. including Isla Vista, are working

The Nexus contacted Tom Stieglitz, vice-president of the

By Lindy Hayes

Chamber of Commerce, and discovered that the Chamber has been active on the problem of governmental alternatives since 1969. However, following his proposal for incorporation on July 10, an incorporation committee was formed, and authorized up to \$2,000 to prepare and submit the proposal to LAFCO.

The city boundaries envisioned by the Chamber include I.V. and Hope Ranch. The Chamber has selected to submit Oct. 15 so as to have time to consider the recommendations of the University's preliminary two-tier study, which came out at the end of last week.

The Chamber will not be deterred, however, if it does not find the University conclusions acceptable; the proposal will request incorporation for the entire Goleta Valley, with or without two-tier.

IVCC has understandably been concerned over the effect which the Chamber's proposal would

have upon its own incorporation bid. Consequently, IVCC has aimed to appear first before LAFCO, on October 9. In an attempt to sway the Chamber from including I.V. in their proposal, IVCC presented a slide show representative of their community to the Chamber during the week before school started in an effort to forestall a conflict before LAFCO.

Tom Stieglitz remarked that the show was "well-prepared," but noted that the Chamber had discussed the matter at length afterwards and had decided not to alter their plans.

Why is I.V. being included in the Goleta Valley proposal? Financial considerations seem to be the overriding concern. "Let me put it this way," Stieglitz said. "Why would I.V. want to include the University in its incorporation bid . . .?"

Meanwhile, the GGG is expected to bring out its last report at the end of this month.

So far, the GGG has totally eliminated only the option of the separate incorporation of Hope Ranch without Goleta. Goleta would need to retain Hope Ranch, so as to govern 70% of the taxable land available and control its own water district.

Joanne Yokota, IVCC's rep to the committee this past year, notes that the GGG does not consider I.V. as essential to Goleta incorporation as Hope Ranch, as IV encompasses only 1% of the taxable land in the county.

When this argument was presented last month to the Chamber of Commerce, chamber member Bernard Monahan questioned this statement and recommended that, "you people (referring to IVCC members) should begin to think in terms of what you can do in a larger city."

GGG is still unsure as to the direction it will pursue. Yokota attested that "as far as the options regarding I.V. are concerned, the GGG has yet to reach any conclusions."

She did say, however, that there was some feeling that the Chamber of Commerce decision was "premature." She also termed it rather arbitrary, in that the Chamber didn't do any real study of the territory which it wished to include.

Yokota expressed little fear that the Chamber's action would affect public acceptance of the GGG study. The chamber had not consulted the public before drafting the proposal, while the main concern of the independent group is to sound out the citizens.



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Student Presidents denounce Prop One

The University of California Student Body Presidents Council has joined the ranks of groups officially condemning Governor Reagan's Tax Initiative.

In a statement released yesterday, the council takes issue with Reagan's argument that his initiative would cut taxes. "There is no indication that the net tax burden upon Californians will be less," the council replies.

"On the contrary," they continue, "there is some evidence that local governments will want to finance many state programs which may be cut by a weakened state government under the initiative. This would require local tax increases."

The council stresses that "the Governor's Initiative itself will deny the people's right to decide the level of taxation and state services they desire . . .

"We believe the people of California should retain their right to hold their representatives accountable," they add.

The President's Council also

struck on the aspect of tuition. "If the Reagan tax plan passes in November," they conclude, "substantial increases in tuition at both the University and the State Universities and Colleges to compensate for this loss of funding may well become a necessity."

They further mention that with steadily increasing operating costs, community colleges might find themselves having to charge tuition for the first time in California's history. The other choice would be to raise property

The statements ends with an urge for all students to register to vote by this Sunday (official deadline day; final campus registration date is today), and to vote against Proposition 1.



George Bernard Shaw's "Misalliance," a biting satire on sexual mores and the vicissitudes of family life, is being performed this weekend, Friday through Sunday, at 8 p.m. in the University Methodist Church on Camino del Sur and Sueno. The play is being presented for 50 cents by the Isla Vista Community Theater.

TODAY

- · Poetry reading at noon on the UCen lawn. (Poetry of Chile's Neruda.)
- The Encounter Club will show the film "The Magic Christian" at 8 and 10 p.m. in Campbell Hall.
- The I.V. Community Theater will present the play "Misalliance," by George Bernard Shaw, 8 p.m. at the University Methodist Church (Camino del Sur and Sueno). The performance will be repeated Saturday and Sunday nights at 8. Admission, 50 cents.
- Hillel sponsors Kol Nidre, 8 p.m. at the URC (777 Camino Pescadero).
- Complete yoga classes conducted by Yogi Haeckel, 3-5 and 7-9 in UCen
- Waldo's-on-the-Mall, 8-11 p.m. in the UCen Program Lounge. Waldo invites you to relax and be entertained Waldo's-on-the-Mall tonight at coffeeshop.

TOMORROW

- I.V. Human Relations Peer Program: first meeting of old peers at 10:30 at the HRC. A different day of the week will be arranged for the rest of the meetings.
- Recreation Department will sponsor a freestyle ski show with films, acrobatics, and a fashion show, 7:30 and 9:30 p.m. in Robertson Gym.

ANNOUNCEMENTS

- The Community Service will hold bicycle Organization registrations today and all next week in front of the UCen.
- · Lowell Smith, UC Riverside's Carilloneur, will present a carillon concert at 7 p.m. tomorrow. The same concert will be repeated on Sunday at 3 p.m. The public is invited to hear the performance without charge. The carillon is located atop Storke Tower.

Fellowships now being offered

Attention: Department Chairmen, Graduate Advisors, College Seniors and First year Graduate Students.

Information and submission cards NSF Graduate Fellowship applications are now available in the Graduate Division.

The three-year fellowships offered in this program are awarded for study leading to master's or doctoral degrees in the mathematical, physical, biological, engineering and social sciences. Stipends are at \$300 per month for a 9 or 12 month tenure. with no dependency allowances.

Application deadline, following the submission card, is November 26, 1973. Awards will be announced on March 15, 1974.

DANFORTH FELLOWSHIPS

Students planning to enter doctoral programs and possessing "a serious interest" in careers in teaching or administration in higher education may be eligible for Danforth Fellowships, the Danforth Foundation of St. Louis, Mo., has announced.

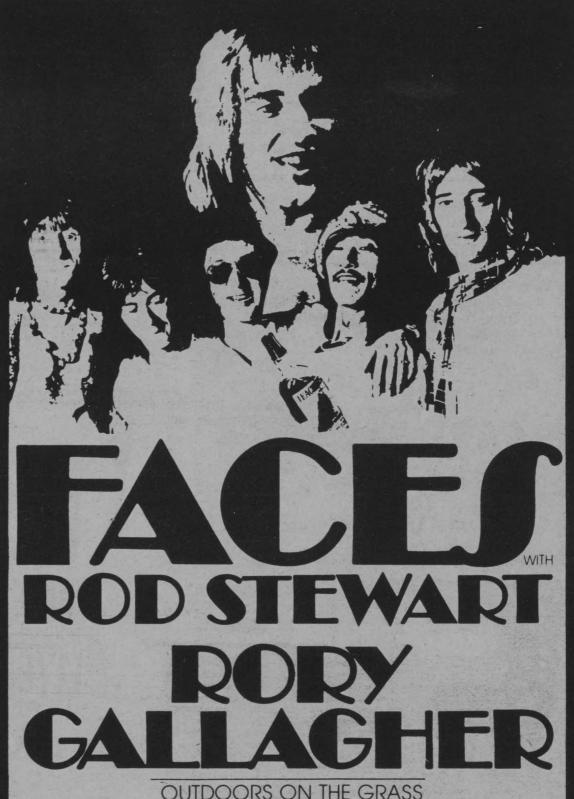
There are two categories of applications:

- Students under 35 years of age who have not undertaken any graduate or professional study beyond the baccalaureate.
- Women holding a bachelor's degree who have experienced a continuous break of at least three years, i.e. neither full nor part time study or teaching, and who are now able to undertake graduate work for full time teaching at the college or secondary school level.

Nominations must be made by November 20, 1973 by Vice Chancellor Alec Alexander, liaison officer. The Foundation does not accept direct applications.

The award is for one year and is normally renewable until completion of the degree or for a maximum of one to four years of graduate study, depending on the award.

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If you read anything on these pages that you disagree with, or agree with, or don't understand, write us a Letter to the Editor. There are some simple rules to the game which will make our lives much easier.

Type on a 60-space line, please, and triple space.

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Dynamite search rapped during Police Commission meeting

By Ann Haley

Discussion of the legitimacy of the dynamite search and the "vigilante authority" used in Isla Vista last week was the major focus of Wednesday night's Police Commission meeting.

According to Ed Isenberg, community activist, Sheriff Carpenter could not have carried through on his threat to have 100 deputies conduct a house to house search in I.V.

Isenberg reported that Carpenter told him that for practical and tactical reasons (he does not have 100 deputies and those he does have would not have wanted to search I.V.) his ultimatum that community members look for the alleged dynamite in lieu of deputies was just something "to get people off their asses. If it hadn't worked,

he (Carpetner) didn't know what he would have done."

In addition, questions were raised as to the way in which the Community Service Officers (CSO) handled the search.

Long-time resident Red Gaffney objected at length that the CSO had no right to go into private residences and ask to look around. He also alleged that residents were not informed that the dynamite sniffing dog, with policemen attached, would walk around their property if they were not home or refused to let the CSO search.

Steve Logan refuted some of Gaffney's objections, elaborating that "Council agreed to use the CSOs Monday night (Sept. 24).

"A committee composed of 24 CSOs and 20 citizen volunteers was cautioned about the

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Mandarin Cuisine

dynamite, and told not to enter any house where no one was home, and to mark on a map of their assigned search areas those residences where no one was home or where people were uncooperative, The dog was then to sniff out these houses."

It was also emphasized by Commission members that if the police do not have probable cause to search without a warrant, then they have no right to search that residence.

At this point in the meeting, a forum was called on ways to handle future emergencies in Isla Vista.

On the suggestion of Larry Padway, a committee was formed to review Carpenter's reports on the background of the dynamite alert, with the goal of making Carpenter think twice before trying to manipulate I.V. in the event of future emergencies.

Eric Hutchins, another commission member, stressed that the police do not have absolute power and must be made to go to the County Board of Supervisors before taking any extreme action in Isla Vista, and that next time the community should force Carpenter to handle the situation legally.



Bicycle citations may plague Isla Vista riders

Citations are being issued in Isla Vista to bicyclists for running stop signs, riding on the wrong side of the street and riding at night without lights or reflectors. The citations, which are \$10 when issued by the Foot Patrol and \$17 when issued by the CHP, are subject to reduction by the Municipal Court Judge.

According to Sgt. Jay Moore of the Foot Patrol, irresponsible cyclists are creating a "hazard to life and limb." Moore added that there had been numerous complaints from pedestrians and that it is his understanding that IVCC and the Police Commission concur with present enforcement of Vehicle Code laws pertaining to hikes

Jim Belilove, author of a study on transportation in Isla Vista, disagreed with Moore. Belilove maintains that the situation with regard to bicycles in I.V. is unique, and suggests relaxation of traffic rules which presently apply to cars and bikes alike.

Stressing that bikes are "very flexible, small and non-accident prone," the study recommends that stop signs be considered yield signs for bicycles, with citations being issued only for non-moving offenses such as lack of reflectors and lights and parking in inconvenient places, unless carlessness on the part of the rider results in an accident.

The study regards bicycles as "a major if not the major mode of transportation" in Isla Vista, stating the vehicle code "is not sufficient for communities where the number of bikes is greater or equal to the number of cars."

Belilove's long-range goal is "to try to get support of the CHP and the Student Lobby to support a change in bike laws, separating bikes from car traffic laws."

Huelga dance tonight

Contrary to the short notice on page 2 of yesterday's Nexus, the Huelga Committee's benefit dance was NOT held last night. It will be held TONIGHT, Friday, at 9 p.m. in Das Institut, 795 Embarcadero del Norte. Featured will be "Los Casinos."

Donations of \$1 will be asked at the door to help United Farm Workers of America organizing efforts.



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Proposed press council hit as 'undemocratic'

By Cary English

More complaints that a proposed Press Council to govern the Nexus would be undemocratic were heard yesterday and Wednesday by the Chancellor's Ad Hoc Committee to Review the Communications Board Code.

The proposed Press Council is "a move to a lesser degree of democratic input," stated David Gold, Professor of Sociology, noting that the proposed council will have no elected members. The members of the proposed council are to choose their own successors in order to avoid partisan politics.

Yesterday at the public hearings, Gold said the Ad Hoc Committee has "reacted with momentary displeasure at the workings of the democratic

Soc prof, AS internal president recommend maintaining status quo

Gold advocates maintenance of the present Communications Board, noting that it has "insured the maintenance of a vigorous independent press."

Robert. Norris, A.S. Internal President, also recommended keeping the present Communications Board Wednesday night, but advocated better enforcement of the canons of journalism and more coverage of minority activities.

However, Glen Wade, Ad Hoc Committee chairman, noted yesterday that the Communications Board has "not been very effective."

Flu shots recommended

"high risk" individuals is indicated as a routine procedure.

others with chronic systemic health problems.

vaccine be administered two weeks later.

as "key personnel" by their superiors.

university methodist

church

Because some influenza occurs each year, annual immunization of

"High risk" individuals include those with chronic bronchial, lung or

This year, only a single dose of bivalent vaccine is recommended for

those receiving influenza vaccine for the first time, the same as for

those receiving annual booster doses. The Santa Barbara County

Health Department recommends that a single dose of the monovalent

Influenza vaccine is available at the Student Health Service to UCSB

services, their dependent spouses, and staff and faculty who fall in the

"high risk" category. It is also available for staff and faculty designated

The cost for the vaccine is \$1.50 for students, \$3 for non-students.

presents:

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october 5,6,7

The Clinic is open Wednesdays from 8:30 a.m. to 3:30 p.m.

heart problems, individuals confined to wheel chairs, diabetics, and

Some of the criticism of the committee proposal has been in reference to its defensiveness toward student government. Norris stated the committee has "made the A.S. Leg. Council appear to be the culprits."

During Tuesday's open meeting, Associate Professor of Sociology Harvey Molotch stated that the administration is the real threat to campus newspapers, noting that "student governments don't take over newspapers."

But George Obern, the administration's Public Information director, cited an instance circa 1959 when the A.S. government cancelled the El Gaucho and instituted another

Bob English, a writer in Obern's office and a former newsman for the L.A. Times, noted instances when he felt the El Gaucho had been guilty of "purposeful deceit."

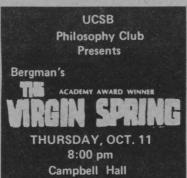
Obern said that the present Communications Board does not have enough control over the editor. He said he favored something like the Press Council, but felt it should work more closely with the editor to produce a more professional product.

PROFESSIONAL ADVICE

Dean Mann, chairman of the political science department, opposed continuous supervision of the paper. However, Mann urged providing funds for a professional journalist to advise the editor. But the editor should be free to disregard such advice, he stressed.

Mann advocated replacing the administrative seat on the proposed Council with another student. This would give students a 3-2 majority on the five-member council, rather than the two-student minority now proposed. The other two members would still be a faculty member and professional iournalist, he said.

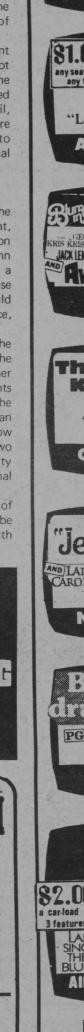
The next business meeting of the Ad Hoc Committee will be next Tuesday at 2 p.m. in South Hall 1432.



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DRIVE-IN #2

EDITORIAL

On incorporation

Much of the thought behind Isla Vista's drive for incorporation dates from the I.V. Government Study, a remarkable document written by a wide spectrum of community members seeking alternatives for I.V.'s future. Heading the study was Leo Jacobsen, an elderly, thoughtful resident who had this to say about incorporation:

"I hope Isla Vistans realize that a vote for the incorporation of I.V. means a commitment of participation and interest in the new government they create.

"Anything less is a dishonest vote."

His words cut to the core of arguments against I.V. cityhood. The population is still largely transient, making it difficult to build a tradition of political participation; there is a lack of competent administrators in the populace; and I.V.'s economic base is weak at best, which means an infant city here would have to rely on state tax subventions to survive its early years.

On the plus side are the Isla Vista citizenry's clearly expressed mandate for incorporation; the community's willingness to experiment with democratic and decentralized forms of authority; and I.V.'s cultural identity distinct from that of Goleta or Santa Barbara.

Besides incorporation, other governmental alternatives are also open to I.V. residents: the status quo, inclusion in an incorporated Goleta or Santa Barbara or assimilation into a two-tier municipal authority encompassing the urbanized South Coast.

We have supported I.V. political autonomy in the past, and continue to do so. Besides giving residents long-awaited control over their immediate environment, I.V. cityhood would provide a model for progressive political experimentation on a level not yet seen on the West Coast.

But in supporting John Stuart Mill's dictum, "Good government is no substitute for self-government," we think Isla Vista voters who favor incorporation must consider how heavy a responsibility it is.

Isla Vistans should follow the progress of their incorporation proposal in the immediate future with concern, publicly support it when necessary and, most important, begin considering the new political attitudes that must emerge in I.V. if, suddenly, its residents have control over the services and decision-making that affect them.

No longer will it be possible to blame unnamed outsiders for our town's problems. Instead, we will have to develop group decision-making techniques which preserve the widest possible control of authority while implementing that authority efficiently. These imperatives are sometimes hard to reconcile.

But they must be reconciled if Isla Vista's brand of government is to be different from any other. And isn't that why the incorporation drive began?

IVCC voices opinions

The goal of the Isla Vista Community Council is self-destruction. In November 1972, over 4,000 I.V. voters participated in the I.V. self-government plebiscite, and over 82% of them felt that separate incorporation of I.V. was the best choice. Since that time IVCC has been working to do itself out of a job; as a first step. The Incorporation Proposal will be submitted next week.

Over the last several years, Council has dealt with many community issues; we have spent many long hours getting input and trying to figure out what the community wants. Sometimes we were more successful and sometimes less, but the missing element in most cases has been the ability to implement the community consensus in any sort of direct way.

We and other community services ahve been short of funds, we have been forced to go through excruciatingly long procedures at county government, and all this has hindered Isla Vista in becoming the place that it is capable of. Incorporation won't solve all our problems, but it will certainly give us a better opportunity to face them. We will continue to give this project our fullest priority until Isla Vista is a self-governing city. THE PEOPLE, YES!

Isla Vista Community Council

Example is always more efficacious than precept.

Dr. Samuel Johnson

DATTY RESULTS Opinion

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Isla Vista cityhood: a fre

By Richard P. Appelbaum

Contrary to most available evidence, Isla Vistans are not apathetic. On issues that arouse passions and appear to hold the promise of tangible results, the community has demonstrated extremely high levels of political activity (as well as homogeneity) over the past years.

Last year, for example, some 9,000 Isla Vistans voted in the Presidential elections; 4,000 turned out to vote on the Goleta water issue, a voter turnout proportional to that of Goleta itself. Over 7,000 Isla Vistans signed the Justice Court Petition—a drive unprecedented in the county, and conducted entirely by members of the community.

More significant, perhaps, is the increasing involvement of the community in the self-government process. Three years ago, when street actions exhaused the meaning of political activity for many, Isla Vista spawned a host of alternative institutions as well as widespread interest in community affairs. When the action faded away, so did many of the bodies that had once filled the streets: political commitment required significantly more effort than demonstrating.

But the institutions remained and many have flourished. The history of the selv-government effort is documented elsewhere in this issue of the Nexus. The important lesson from that history is simply this: Isla Vistans have proven themselves capable of self-governance. Despite the transiency and youth of the population, and the quasi-legal nature of local government, civic participation in Isla Vista affairs is more widespread than either Goleta or Santa Barbara, or indeed most American communities.

If most Isla Vistans are currently indifferent to active participation in self-government, it is partly because self-government has thus far been more of a promise than a reality. An increasing number of Isla Vistans are becoming directly involved, however, and this is both the hope and the promise of incorporation.

ISLA VISTA IS UNIQUE

Why should Isla Vista incorporate?

Isla Vista is unique. Its geographic isolation, its ties to the University, its youth, its widespread commitment to libertarian and participatory values—all these contain the promise of a showcase experiment in self-government possibly without parallel elsewhere in this country at the present time.

With the drafting of a city charter, this vision will become concrete, precise, legal, for the charter will contain enabling legislation designed to anticipate future experiments in self-management. These proposals reflect my personal beliefs concerning what is desirable and feasible for Isla Vista; they are not 'official' in any sense.

Governmental form: Isla Vista need not be run by a handful of political activists and the interests they represent; nor need it be run by a small cadre of 'experts' —planners and administrators. Other possibilities might include the following:

• A bicameral municipal council, one chamber selected the other consisting of collectives representatives of locally-based collectives of 'special interest' groups (e.g. merchants, tenants' organizations, housing cooperatives, resident property owners, community service organizations, community economic development corporations. This model is based on the Yugoslavian approach to self-management; it presupposes a high degree of public participation in well-developed collective institutions. For such an approach to be effective, Isla Vista would have to become throughly 'politicized' over the next decade-not in the sense of zealous commitment to partisan politics, but rather in coming to regard as 'political' those areas of everyday life currently seen as politically neutral (such as housing, consumption, social welfare).

• Elected commissions to oversee key areas of governmental policy, such as planning and zoning, animal control, law enforcement, and parks and recreation. Given that Isla Vista were sufficiently 'politicized' (in the above sense of the word), it might prove feasible to elect commissioners on a geographical basis.

Economic Control: Currently, very little wealth generated within Isla Vista remains there; rather, almost all rapidly drains to the 'outside,' and Isla Vistans have virtually no control over wealth-producing institutions. Local businesses are extremely shaky: half of them fold every two years. Local residents spend an estimated \$5.3 million on groceries annually, of which two-thirds are spent in the chain supermarkets in Goleta and Santa Barbara. Virtually all owners of rental property live outside of Isla Vista, and most do not even reside in Santa Barbara County: money spent on rent immediately drains from the community.



Applebaum is a UCSB assistant profe former I.V. resident and an original organ the I.V. political collective on Embarcader

Economic dependence implies political the poor quality of housing, Isla Vistans impotent in the past to affect changes in enforce minimal maintenance or aesthe incorporation itself woulf partly remedy abuses (through stringent enforcement of I part of the Planning Department), it is beyond the model of private ownersh community-owned food store and a Co Development Corporation (CDC) are curreffect on a limited scale. I.V.—1990 might

- Housing is cooperatively owned, ei community (through the CDC) or more li stockholder shares to tenant-residents. Ab eliminated, along with whatever profits their investments; rent can then be set at a with actural costs.
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- Utilities are owned by the community held a referendum over community acqui and Electric; the measure was defeated referendum was held during the summer the power company spent an estimated massive adversive publicity campaign. Ye economically sound and politically feasible possible to extend community ownership such as gas distribution, telephone service,

WHY INCORPORATE

Why should Isla Vista incorporate?

Over the past decade young Ar

Over the past decade, young Americ re-establish some degree of control over variety of experiments in altern arrangements. Isla Vista represents an opp

Free entertain

To the Editor:

I have just departed from what I of entertainment available to UCSB stude bungling of Get Smart, the irrelevance of the bickering of the Newlywed Gar three-hour session every Wednesday ni Council of course.

e and open future



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Berkeley recently tion of Pacific Gas partly because the onths, and because \$4 per voter on a t the principle is furthermore, it is to other key areas, and cable TV.

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Jim Clarke

practice the best of our visions: a place where people can come and educate themselves in the vision and practice of governance broadly conceived, then carry that vision and practice elsewhere as people move on.

It is by such a process—replicated in Cambridge, Berkeley, Madison, Ann Arbor, and an increasing number of communities all over the country — that larger numbers of people will come to realize that they need not sit passively by while landlords gouge them for rent and developers choke their communities with housing and highways.

Public participation in government: that is the end of this process, just as it is the means to that end. The immediate task for Isla Vista is to mobilize active support behind the incorporation proposal to be submitted to LAFCO this month, for incorporation is essential to the realization of such visions as I have expressed.

How can people be encouraged to involve themselves in the self-government process? Rather than focus at this time on "mass education" or institutional changes such as those suggested above, I would like to suggest an external source of such involvement, one of great potential significance: the University.

History professor Robert Kelley noted-last week in his inaugural address as President of the Academic Senate that UCSB is currently in a "crisis of identity" — an observation which should come as no surprise to most students. He further noted that "the campus and Isla Vista comprise an open air laboratory in which they (the students) learn the skills of community organizations and leadership."

At present there is little recognition of this fact on the part of the University; courses which enable students to avail themselves of the "Isla Vista experience" are few and generally ad hod, while well-developed programs are non-existent.

Furthermore, there is a clear bias on the part of many faculty and perhaps most administrators against such experimental education as being unacademic and unprofessional. Yet students do receive credit for such involvement elsewhere in the UC system; campuses as divergent as Davis, Santa Cruz, Sonoma State, and San Jose State all have well developed experimental learning programs, programs that are appealing to students and acceptable to faculty.

REVITALIZING UCSB

It is my feeling that such a program might go far towards revitalizing this campus, a revitalization that clearly is badly needed. Were I.V.—UCSB conceived as a showcase in innovative education and democratic self-management, both the University and the community would reap the benefits.

But at present, unfortunately, I.V. is regarded by the University as something of an albatross: it is the place where rioting in the past has caused students to go elsewhere (the official explanation for declining enrollments), and where the current drive for incorporation is regarded with increasing concern by many within University administration. Because of its myopic vision of Isla Vista, the University opposes incorporation in general, and particularly the variant chosen by the community which includes the University within its boundaries.

Yet an incorporated Isla Vista (containing the University), would be a beginning, a first step towards a vision such as the one I have expressed. While the University does not share such a vision, officially or otherwise, it should seriously consider the revitalizing effects of incorporation on its flagging undergraduate programs. An incorporated Isla Vista holds the promise of highly innovative educational programs that would be unique to UCSB, that would distinguish this campus from any other in the country. Surely such a possibility must have some appeal somewhere.

Why should Isla Vista incorporate? UCIV – how does that sound?

DOONESBURY









Self-Government on Seville Hey, guys, you all owe me \$3.461/4 for the groceries! Not me! I paid for the The streets of our nation are filled with broom and half the dustpan! dogshit? Go to hell. I washed the dishes last Tuesday! The PEOPLE, Oink OK, you guys, but I pay 3.8¢ more per square foot for my single than you do for the double, so at \$6 a bag.

I figure I don't have to pay for groceries until the second weekend in December...

Coalition member disputes letter

To the Editor:

On Wednesday, a letter written by an RHA rep to Leg Council appeared in the Nexus that contained several allegations. I would like to clear up these allegations.

The author states that, "The fact is that freshmen make up only 57% of campus residents; a lot of freshmen, yes, a homogeneous freshman ghetto as perceived by the USC, no. Plainly the 43% of non-freshmen on campus could supply enough

Williamson is a member of the United Students Coalition

candidates to make the election interesting." The writer is supposed to be a representative of the dormitories, yet he appears to be unconcerned that the majority of the voters would be unable to run in the special election.

As a former RHA President, I am astonished that any representative could disenfranchise over half of his constituency and label such an election as "interesting," instead of requesting a fair election. Additionally, as a former dormitory resident, I am disappointed that the author refers to residence

by Garry Trudeau

halls as a "freshman ghetto." He claims that the USC perceived the dormitories to be "ghettos", yet this is not even close to the truth. The Coalition was only interested in ensuring a fair election, and made no such references.

In his second paragraph, the writer states that the actions of the United Students Coalition were "grossly partisan." The writer should be made aware that the interim appointee was John Newman, a former co-chairperson of San Miguel, who exhibited qualities of fairness, initiative, and concern during his term of office last year. Robert Norris, A.S. Internal President, had the opportunity to appoint a United Students Coalition member to the vacant post, but instead chose to select someone who was neutral and experienced in the affairs of DIM

During the author's closing remarks, he proclaims that, "...logic and a rudimentary sense of justice have never been strong suits of the USC, especially when those concepts get in the way of their keen sense of political gain." Since the author is very new to campus politics, I suggest that he refrain from making any historical comments concerning the Coalition. It should be pointed out that the United Students Coalition is the most representative body that has appeared in recent years: at UCSB. Unlike the Independent Students League that is represented on A.S. Leg Council only by white males (the author included), the United Students Coalition is composed of men and women from diverse ethnic and social backgrounds.

Granted, any member of A.S. Leg Council has the prerogative to walk out of a meeting. However, I feel that the writer gives us no opportunity to understand his position when he walks out of a meeting before he has heard sufficient discussion over a topic and "protests" an act he does not clearly understand.

Gordon Williamson
A.S. Exec. Vice-President



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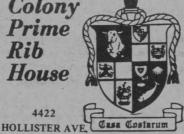
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Isla Vista cityhood wouldmean self-rule

seed a stangern sames.

By Richard Harris and Michael McCarthy

For the first time in its history, Isla Vista has a chance to gain control of its destiny. By incorporating as a self-governing municipality, the community can obtain the means for shaping its physical, economic, cultural and political structure. Some of the prospects in this regard are mentioned in the other articles in this issue, for example in the article by Applebaum.

However, we think it is extremely important for all Isla Vistans to understand what the opposition to incorporation will

Harris, a former UCSB political science faculty member, and McCarthy have been active in I.V. political affairs.

be and what will have to be done if the community is to succeed in gaining local self-government.

In the first instance, it is important to realize that the incorporation of Isla Vista is clearly not in the interests of all those who will be involved in making the decision about whether or not the community incorporates.

Strong opposition can be from both the expected University (i.e. the Regents and the local administration) and the county power structure (i.e. the officials in county government and the influential groups and individuals in whose interests these officials rule).

The University is opposed to the incorporation of Isla Vista and has demonstrated this in a number of ways. The most obvious indication of the University's opposition is the "Two-Tier" proposal that the local campus has been promoting for the last year. This proposal, which is a clear case of the University's exertion of influence on the local political scene, advocates annexation of the entire Goleta Valley to the City of Santa Barbara under an untried and unworkable form of metropolitan super-government impotent community sub-governments (the crumb that would be thrown to Isla Vistans).

This proposal is offered in direct contradiction to the separate incorporation communities such as Isla Vista and Hope Ranch, who do not want to be absorbed into any larger entity.

Because the University has been included in the Isla Vista incorporation proposal by the Isla Vista Community Council, the University will be in a position to oppose the incorporation of Isla Vista by appearing before the County Local Agency Formation Commission and protesting its inclusion as well as the soundness of the proposition itself. This will

(Cont. on p. 12, col. 1)

The two-tier concept: questions and answers

By Don Winter What is two-tier government?

Two-tier government means a government which has legislative bodies for both a larger area and smaller areas within it. As now being proposed for the South Coast, it means that there would be one areawide municipal (city) government for most or all of the South Coast (e.g. Santa Barbara and the Valley) and community governments within it (e.g. Hope Ranch, Isla Vista).

What is the purpose of having two-tier government?

To achieve less costly services, areawide planning and sharing of taxes

Winter is Vice Chancellor Stephen Goodspeed's assistant for student and Isla Vista affairs.

possible under one areawide government, and smaller governments at the community level which can be directly responsive to residents on matters only of local concern.

What kinds of functions and decisions would the areawide government be responsible for?

The areawide government would provide services which are generally more efficiently provided on a large scale and for which there is a uniform need in the South Coast. These services might include water supply, sewage disposal and reclamation, open space preservation, regional recreation, rubbish disposal, some aspects of law enforcement and fire protection. General planning for the entire area would be done by the areawide government. It would also be responsible for general and financial administration.

What would the community governments do?

The community governments would make zoning decisions for their areas so long as those decisions were compatible with the general plan, and they would be able to respond to special needs for particular services or facilities, like police patrols, branch libraries, recreational programs, parks and playgrounds and street sweeping. They would also represent each community before the city council and would advise the city council on all matters affecting the local community.

Won't two-tier government mean simply more bureaucracy?

Probably less. For instance, in the South Coast there are now two cities, the county and more than twenty special districts, many with their own bureaucracies, all providing services and making various decisions. Under two-tier government a taxpayer might only pay the county, city and community taxes. He would continue to elect a county supervisor, a city council and his community board. Most of the communities would not need a large staff, but the community governing board would make decisions on such things as zoning, neighborhood park locations, street lighting, street standards, how often the trash is to be collected, street cleaning and similar matters.

Isn't two-tier government new and untried?

No. Over the last 20 years different types of two-tier governments have been

created at the local level in numerous U.S. states and in Canada for many years. These areas have benefited from consolidating services and policy without losing the individual identity of smaller communities.

Has two-tier government ever been tried in California?

Los Angeles' city charter has had a provision for many years allowing the creation of borough governments and so has San Francisco's. Alameda County tried to create one a long time ago. Actually, two-tier government has never been created in California because there has been considerable doubt about whether it was legal. Although the California State Constitution has allowed it for many years, court decisions raised some doubts after Los Angeles tried to create two-tier government in 1911. Those doubts have now been eliminated. The state constitution permits a city which has a charter to create community governments. Los Angeles is again considering the creation of community districts. The City of Sacramento and Sacramento County are moving rapidly toward the creation of two-tier government there; they plan to present a charter to the voters in 1975.

How would two-tier government be created in the South Coast?

The easiest way to create it in the South Coast is by amending the Santa Barbara City Charter to permit community governments and then by annexing most of the South Coast, over time, to the city. It could also be formed by incorporation of a large area (e.g., Goleta Valley, including Hope Ranch and Isla Vista) as a general law city, which could then become a charter city.

Why can't the South Coast simply have more cities and some areas not in cities?

It can, but this is not a good long-term solution. It would be difficult to solve problems and do things as most people throughout the South Coast would like to see them done; and government will be much less efficient and more costly. Eventually, new areawide districts would have to be created to solve areawide problems. This is what already had to be done to get bus service in most of the South Coast; the state legislature had to create a transit district. As more single-purpose districts have to be created, there would be more governments and less chance for areawide planning and coordination. The South Coast eventually will need one areawide government because so many problems and resources are shared and because everyone is interested in planning the future of the entire region and its environment in a coordinated fashion.

If each community incorporates its own city, can't they share areawide facilities and services and can't the smaller communities contract for expensive services from the larger communities?

This could happen, as it has in Los Angeles County. However, experience in Los Angeles shows that it has not solved many of the problems occurring as a result of many small and large cities within the same area. Areawide special districts have had to be created to provide various services, thus increasing the

(Cont. on p. 14, col. 1)

Two views of two-tier

The University has probably been the biggest headache for I.V. incorporation advocates over the last year.

Certainly, the two major questions this town has had to consider have been posed by UCSB. The first had to do with university inclusion or exclusion from an incorporated I.V.

But perhaps the tougher question has been the compromise proposal suggested by the University after summoned last year to reveal its governmental preference.

At this time the impact of two-tier government on I.V. incorporation can't be measured, but we feel the issue significant enough to detail the arguments – pro and con – on this page.

Two-tier unfeasible both legally, politically

By Leslie McFadden

If the predictions of UCSB consultant John Sanger in his preliminary report "Two-Tier Government in the South Coast Region of Santa Barbara County" (Sept. 1973) prove to be correct, then we have certainly not heard the last of two-tier as a governmental alternative for the unincorporated areas of Isla Vista, Hope Ranch and Goleta and the rest of the South Coast.

At present, however, doubts are cast on his major recommendation that the entire Goleta Valley, including Isla Vista, annex to the City of Santa Barbara under a two-tier form of government.

Such a plan initially depends on the co-operation and support of the city, which has shown the least interest of all communities involved in the two-tier study. Moreover, why would Santa Barbara want to give up the power relationships it already has as a city to govern itself in favor of becoming part of an areawide government and of compromising on its community issues with several other communities? Such a power shift is not politically realistic, although it is the only legal option.

Because Santa Barbara is the only charter city in the South Coast, it is the only city that could amend its existing charter with the provisions of two-tier prior to, or at the same time as, the election on annexation. Because incorporation of the now unincorporated

Goleta Valley with two-tier would require the new city to pass through a stage without a two-tier charter, and without certainty about the contents of that future two-tier charter, it was deemed both politically and legally infeasible in Sanger's proposal.

With regard to specific content, the IVCC representatives to the University

empowerment under incorporation.

In addition, a power flow from city to community is documented in the following areas of Sanger's proposal, which most assuredly does not achieve Isla Vista's objective of self-government. On planning Sanger submits:

• The city has the legislative function to co-ordinate and adopt community

Dog licensing fees to support animal control shelters and uniform animal control services would be established at the city level. The community may, out of its own funds or taxes, establish its own animal control services. But this is an expensive duplication of services to undergo merely to gain control over a service which Isla Vista could handle under incorporation.

McFadden is IVCC councilwoman for District 3.

Two-Tier Committee, in a report to the IVCC, found Sanger's recommendations unacceptable to Isla Vista's objective of self-government on the basis of four criteria:

- electoral representation,
- power flow from top tier to bottom,
- distortion of community autonomy and

• financial arrangements

In concept, two-tier could provide the community with complete control over its critical services (zoning, police, planning), while those services which require areawide concern (water, sewer, fire) would be delegated to the upper tier. In practice, however, under Sanger's recommendations, all services are either shared with the city level or completely controlled by it.

Isla Vista and any other community requiring a higher level of service or standard could not reasonably expect to receive it as it could with full

plans into the city general plan while the City Planning Commission has veto authority over the community if the Planning Commission finds some aspect inconsistent with the General Plan.

• The community in turn has limited powers to affect changes at the city level since it can only review and recommend on community subdivision proposals and on all proposed amendments to the zoning regulations.

• Responsibility for building code enforcement lies at the city level. Moreover, the community of Isla Vista would pay for a higher level of inspection without authority to enforce community standards, which are different from other areas, yet are treated uniformly by the city.

• All building permits would be issued by the city board exclusively. Past experience has taught that building permits are issued by discretion in spite of General Plan guidelines.

POLICE

Rules and regulations for organization and conduct are adopted by the city council upon recommendation of the city police commission. Although the community may establish and adopt rules for a community patrol division, it is not clear how responsible the community patrol chief must be to the city chief and vice versa.

FINANCES

Sanger's memo indicates that under two-tier Isla Vista's revenues would range from \$199,700-\$292,000, depending on the taxing scheme. This is less than what is expected as an incorporated city with \$400,000-\$500,000.

Multipurpose grants collected by the city and distributed uniformly (dollars per capita) to the communities is derived from all through sales taxes and state subventions. Thus Isla Vista money could conceivably be used in other communities for projects that it does not support.

View of I.V. future...

(Cont. from p. 10)

influence the members of LAFCO and may well provide them with a rationale for rejecting Isla Vista's proposal.

Many of us tried unsuccessfully to convince the Community Council not to include the University within the proposed city boundaries because we realized and feared that the University would play such a role in thwarting the community's incorporation effort.

The county power structure is predominantly conservative, Republican and fearful of an incorporated Isla Vista. The recent dynamite hoax has helped to reinforce their fears about Isla Vista and served to remind them that Isla Vista is the place where the Bank of America was burned and the county sheriffs were driven out by an enraged citizenry.

The election of liberals Slater and Frost to the County Board of Superisors has not seriously threatened the tight hold which the conservative power structure exercises over the county. Nor is the Local Agency Formation

To find ACT

Commission any more liberal than the rest of county government.

Of the five members of this commission, only one -Supervisor Slater - is in any way accountable to the citizens of Isla Vista, and there is no guarantee that Slater will not decide that it is in his political interest to support the larger Goleta proposal because numerically he has more supporters in Goleta than in Isla Vista.

In order to successfully overcome the opposition of both the University and the county power structure, three related courses of action must be vigorously and effectively pursued by the proponents of Isla Vista's incorporation. The first priority of the new Isla Vista Community Council elected in November should be to set in motion the following:

• the formation of a team of attorneys and legal aids to prepare a case against LAFCO which would bring a negative decision against Isla Vista incorporation into the courts on the grounds that the body was prejudiced and their decision was politically biased,

• the mobilization of the student body and the residents of Isla Vista through an intensive public education campaign aimed

at focusing public pressure on both the University and the county government to recognize Isla Vista's legitimate claims to local self-government, and

• the initiation of a campaign

to attract support from outside Isla Vista for its incorporation support from the media, other communities, liberal elements in the Santa Barbara area and other sympathetic groups and

I.V. Women's Center holds fall meeting, organizes year's events

Feminist activities are alive and well. On Monday, Oct. 1, the I.V. Women's Center held their first general meeting for the coming vear. At 7:30 p.m. about 60 young women from UCSB and Isla Vista crowded into a room of the center at 6504 Pardall Rd.

Peg McGinnis, a 1973 graduate of UCSB, and Shery Emerson, an I.V. resident, gave a general idea what the women's organization was about and answered questions.

The center, which has grown in membership since it began three years ago, covers many aspects of women's liberation, from discussion groups to pressure to have women's courses in the school curriculum. It avoids

run by consensus: non-leadership is the key. No two or three people run the group.

McGinnis mentioned that a general meeting is held every Monday night at 7:30 p.m. for all interested people, and on the second and fourth Mondays of each month at 6:30 p.m. a potluck dinner is held, which is a pleasant way to begin the evening.

McGinnis, Emerson and others spent most of the time describing the dozen or so programs offered.

The most popular program is self-awareness (or consciousness-raising) group which meets at least once a week with a facilitator. The purpose of the sessions, which form the basis

having officers because the group of the Women's Center, is to explore women's feelings as women.

> Some examples of discussion topics are sexuality, discrimination and self-image. The sessions seem to help women to develop self confidence (because of the positive response of others who listen) and a new appreciation for women (because men are not the focal point during the discussion), noted McGinnis.

PRISON PROJECT

One important group was formed to help women in prison. Last August, fifteen women from the center went to the Chino Institution for Women (near Pomona) and said they were appalled at the oppression, the poor psychiatric counseling, and other horrible conditions the prisoners had to live with. (They cited, for example, that to be paroled, women inmates often had to sign away their children, consent to a divorce or be sterilized).

The fifteen women asked the inmates what they could do as outsiders. They were asked to send books (because of the lack of reading material), give them information about other women inmates in other institutions and print a "survival" booklet (which would have today's prices and other pertinent information so that women would know what to expect when they were paroled). The women from the center were also asked to attend the meeting at the institution on Fridays.

The I.V. Women's Center has a library, a monthly newsletter, a literary magazine (Hypatia), a rape preventive collective, a radio collective, a lesbian feminists' group for Third World Women and assertive training sessions.

Planned programs include classes in self-defense, carpentry, auto mechanics and a Chicana group. Emerson and McGinnis said they need energy for their many programs.



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Independent I.V. School could be option if town incorporates

By David Hardy

When and if Isla Vista incorporates it will, in addition to the University, have a smaller campus with smaller people within its boundaries. Isla Vista Elementary School, now in the Goleta Union School District, will fall into the proposed city

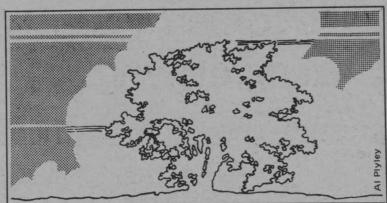
Although principal Joe Albon does not foresee any substantial changes because of incorporation, POISE (Parents for Open, Informal Self-directed Education) chairperson Judy Evered disagrees. She would like to see greater self-determination for I.V. parents and even an independent Isla Vista School District.

INDEPENDENCE

"The idea," Evered stated, "is to raise funds for ourselves and have a say in how they are spent, to form and set policies both educational and administrative, and for parents and citizens to have a very active part in teacher hiring and firing."

She would also like to see the school and community brought closer together, pointing out that only "two or three, out of 20, teachers live in the community."

The School District Report of the Isla Vista Governmental Study, by Alexandra Smith and Vista would be more than a



Mark Robinson, lays out a blueprint for independence.

A petition would have to be drawn up and signed by voters. If enough signatures are obtained (the number to be determined by the county superintendent of schools), an election could be held. If the election succeeds in creating a school district and the conditions in section 1703 of the "California Education Code" are fulfilled, the district, subject to approval of the state, will then be organized.

CHANCES SLIM

The report added, though, that the chances are slim, and quoted Dr. Richard Jamgochian, Head of the School of Education at UCSB, as saying that "setting up a special school district in Isla monumental task."

One problem the district would not have to face would be that of funds.

According to the School District Report, Isla Vista property owners spend \$960,000 annually in support of public schools. However, the total spent for all Isla Vista students at Isla Vista School, Goleta Valley Junior High School, Dos Pueblos High School and Santa Barbara City College is only \$478,000. An unofficial estimate by an official in the business office of the Goleta Union School District for the entire cost of instruction, administration and maintenance of Isla Vista School is around \$600,000.

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plan rests at the city level. A similar situation exists with regard to zoning. The community proposes zones and has the

tions on the larger city plan, but

final power on adoption of either

immediate power over variances and conditional use permits, but again the final say is at the city level. In the regulation of subdivisions the community again has only the power of review and recommendation while the city adopts the regulations.

In the matter of streets and roads and parking, the city controls the major public rights-of-way and constructs, operates and maintains off-street parking facilities, leaving the community control only of

traffic and parking on the minor

The only aspect of planning that the community does have final control over is the architectural regulation. Here the city assists and the community

Incorporation is not without its problems and one major one will be money. According to Roop, after the 1980 census is taken, Isla Vista would stand to lose subvention monies from the state, dollars that the state kicks back to the local communities from the state treasury. One of the critical subvention funds Isla Vista might lose would be gas tax subventions, which would street contribute to improvements.

Poet Neruda to be honored

Physical planning control...

A poetry reading in honor of Pablo Neruda, the late Chilean poet and Nobel Price laureate, will take place Friday noon on the UCen lawn. Speakers will include Kenneth Rexroth, the noted Chilean author Fernando Alegria and Robert Brandts and Mireya Jaimes-Freyre of the UCSB faculty.

Neruda, a strong partisan of the Chilean revolution and friend of Salvadore Allende, died last week just as the military coup brought an end to the constitutional government of Chile. His poetry, revolutionary both in content and form, won world-wide recognition.

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ally me week and

LAFCO members and Isla Vista . . .

(Cont. from p. 3)

two-tier government, with the city of Santa Barbara or Goleta at the helm of local control. After all, Bollens was hired by the University.

The amount of influence the University might have on LAFCO's decision is somewhat undetermined. Evidence from the past indicates that local officials have not danced the tune that the University has played. There's no reason to expect them to do so now.

Isla Vista's efforts at independence may be boosted from an unlikely ally and neighbor — Hope Ranch. No two communities could be more socially and politically divergent than these two, but both are in agreement on the concept of local control of government.

It will be the job of the five-member LAFCO to untangle these various interests and to come up with a workable solution. Their final decision will rest as much on their own individual ideas and prejudices as to what constitutes good orderly government. They include:

• Supervisor Jim Slater: The Isla Vista representative on the County Board of Supervisors seems a sure vote for the incorporation proposal. Most agree he is in sympathy with the student community and its interests.

Ray Seider: In a candid interview with the Town Crier, this LAFCO

member seemed favorable to Isla Vista's incorporation. His experience with the incorporation of Carpinteria, of which he is a councilperson, probably explains his sympathetic attitude.

• Supervisor Francis Beattie: By far, Supervisor Beattie is the most conservative member of the commission. But there are indications that he might allow I.V. to incorporate just to get the town out of his hair. Most feel this is why he supported the establishments of Isla Vista's park district.

 Mayor David Shiffman: The Mayor of Santa Barbara is an unknown. Most feel, though, that Santa Barbara has no desire to extend its boundaries to include I.V. • R. Lockwood Tower: Like the mayor, not much is known about this LAFCO member. Generally regarded as an independent, he could vote for incorporation or for two-tier.

Most signs point to a favorable decision from LAFCO regarding Isla Vista-University incorporation, but those who have worked long and hard on the proposal won't be able to breathe a sigh of relief until the city boundary signs are up and the city of Isla Vista is a legal reality.

Q and A on two-tier government...

(Cont. from p. 11)

numbers of governments; areawide planning is difficult to achieve and cities compete against each other for tax base; environmental standards and quality of services are different from city to city. Contracting has not proved a stable basis for services because it depends on the willingness of a larger government to provide services to the smaller ones and the larger government can charge whatever it wants if there is no alternative.

Will two-tier government mean higher taxes?

The areawide government would be able to provide all basic services at a lower cost than they cost at the present time; it would be more efficient. Taxes would be lower than they are now and

lower than if each community had a separate city government. Taxes will vary among communities under a two-tier system according to whether or not the residents of a particular community want to spend more than residents of the whole area on something like parks, libraries or police patrols. However, only community residents would decide how much they wanted to tax themselves for community projects or programs.

How would the communities be defined in a two-tier government?

By residents themselves. For instance, if people in Hope Ranch wanted to have a community government, they would petition to form one and set their own boundaries. The same would be true for residents of the other areas of the Goleta Valley, such as Isla Vista. Generally,

existing political boundaries, physical characteristics and tradition would probably decide what the boundaries of community governments were, but the communities should be areas in which people have common interests and needs for services. One function of having community governments is to preserve community identity and personality without having inefficient and ineffective government.

How would representatives be elected for the areawide government?

There are several alternatives, so long as the one-man, one-vote principle is used. They would be elected at-large by all residents or they could be elected by districts like supervisors; or they could be elected at-large but have to reside in a particular district.

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Tickets for the Veterans' Loan Fund Wheelchair basketball game, to be held here tonight at 8 p.m. in Rob Gym, are moving fast, so pick up yours before the game at the Athletic Dept. ticket office.

Tennis coach Doty hospitalized

By Peter Bostic

Tennis is a sport which carries with it a stereotype of being a safe and harmless game, because there isn't any physical contact with other people. However, Ed Doty, UCSB men's intercollegiate tennis coach, will no doubt disagree with that notion.

Two months ago while attempting to get into position to return a lob, Ed got caught going the wrong way. He desperately tried to recover but his feet failed to move in sequence and Doty hit the ground before the ball did.

He used his left hand to break the fall, which in turn broke his left wrist. His victorious opponent took him to Cottage Hospital, where he was put in a cast for six weeks. Five days before the cast was to be removed abdominal complications arose. His stomach began upheaving and rebelling. So Doty returned to Cottage Hospital and after two days of observation and antibiotic treatments the doctors discovered

> La Cumbre Staff Meeting

If you'd like to help with the 1974 La Cumbre, or have any ideas to help us, we are having a general meeting Sunday morning at eleven in the La Cumbre office, opposite the Nexus office under Storke Tower. This will be primarily an idea sharing meeting, and to get people together and find out who likes to do what.

Ed had pulled a rectumlary, which is intestine located at the roof of the abdominal tract.

This called for major surgery which was done on Sept. 19. Ed needed to be fed intravenously before and after the operation. The surgery was a success but because of the delicate area where the surgery was performed Ed was put on a diet of jello, tea and boiled milk.

Ed should be leaving the hospital any day now; however he'll still be out of action for quite a while. His recuperation period will last approximately months with the three medication being "no work or physical exercise." Hopefully after the three months Doty will have regained the 20 pounds he's lost since the incident.

So, if you still want to stereotype tennis as a safe sport, pay a visit to Doty and find out about your chances of spraining an ankle, pulling a muscle, developing tennis elbow or even pulling a rectumlary.

CONTRACTOR OF THE PROPERTY OF VOLLEYBALL

Starting times for tonight's women's volleyball game against UCLA have been changed. The new times are 7 p.m. for the JV game and 9 p.m. for the varsity. Both games are in the old gym.

An exceptionally good deal for those whose palatory delights are usually found away from their own kitchens has become available to UCSB students thanks to local merchants and the Gaucho Hoop Club.

A "Two for One" coupon booklet which allows the bearer to purchase one meal and receive a second one at no additional cost is now available at the Athletic Department office. The cost for this booklet, which includes almost all of the popular local restaurants, costs a minimal \$1.50 for students, \$3 for non-students.

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CLOSED SUN. & MON. OPEN TUE -SAT. 9--6

NOTICE

The Recreation Department is Moving---

To SOUTH HALL, Room 1229

on Oct. 8

Our staff and services will remain the same, only the location will change. Come see us or call:

961-3738



Cross country in All-Cal

By Mike Reiter

Coming off a strong, but losing, performance against Westmont last weekend, the UCSB cross country team travels to Irvine this Saturday to compete in the All-Cal Tournament, facing Davis, Irvine, Santa Cruz, San Diego and Riverside.

Coach Sam Adams was quite pleased with the performance of his runners against Westmont, where the first five Gaucho runners broke 26 minutes, particularly impressive for the first meet of the year. Last year, only one UCSB runner accomplished the same teat, and that only in the last meet of the year, providing evidence of this year's team's

Adams has been using an experimental training program this year where, in place of one long workout a day, the runners work out three times a day for shorter distances. Adams claimed the runners told him they felt stronger on the course, and feels the better times are another indication of the program's success.

Although Davis fields another strong team this year, Adams feels his runners have a good shot at first place. He is encouraged by the excellent early season marks, and predicts even better times in two weeks, when the training program should show its effects.

Tom Howell, who took a first in the Westmont meet, is a questionable starter this week, as is Mike Macy - both have contracted

Poloists set for Pomona

the season, face Cal Poly Pomona today in the Campus Pool at 4

Following their 8-3 defeat by perennial NCAA powerhouse UCLA last weekend, the Gauchos will be looking for a strong performance today to get them back on the winning track.

Ron Misiolek continues to be the top offensive threat for Santa Barbara. His two goals Saturday raised his team leading total to

Defense has been the problem so far, however, and Coach Rick Rowland will be looking for

UCSB's water poloists, 5-3 for improvement in this area against Pomona. Earlier this season ... Rowland voiced confidence in his offense following UCSB's first place finish in the Fifth Annual Gaucho Water Polo Tournament. but expressed concern over the defense and their ability to "play up to the level of the offense.'

> As is true in all true team sports, a team is only as strong as its weakest link and UCSB cannot hope to achieve the great goals for national recognition which it originally envisioned until all levels of play are improved to fit the highest points on the team.

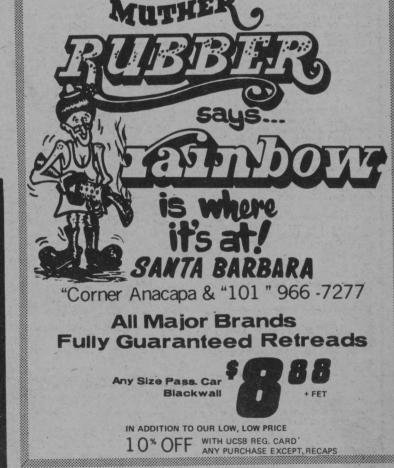
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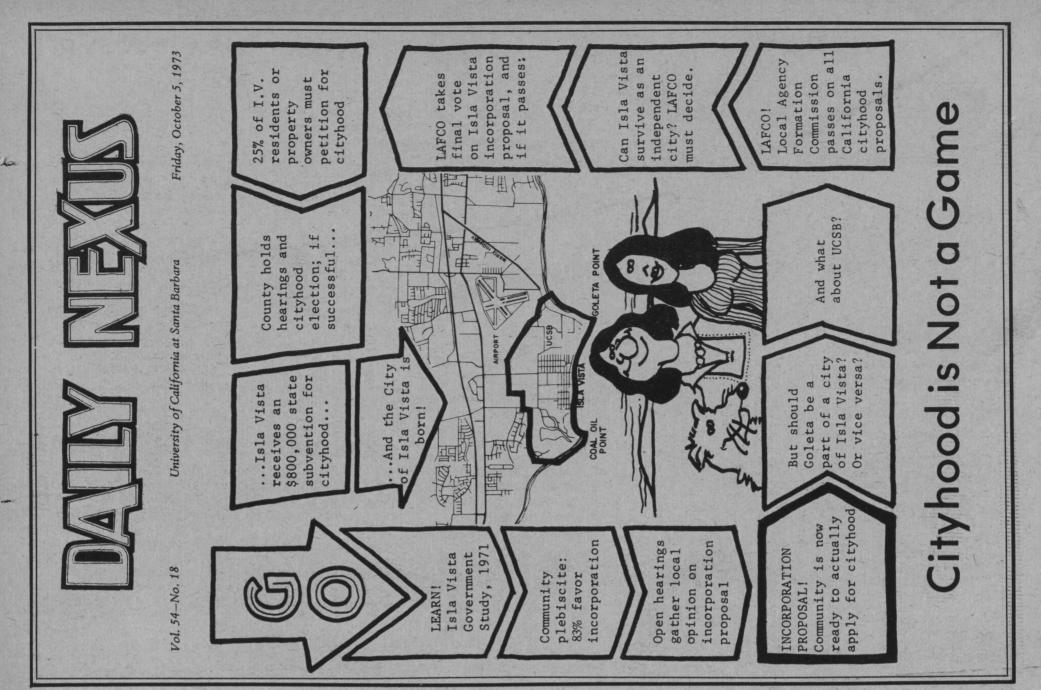
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- 7. Helen Reddy
- 8. Grand Funk
- 9. Paul Simon
- 10. Chicago
- **Long Hard Climb**
- We're An American Band
- There Goes Rhymin' Simon
- Chicago VI



LA CUMBRE PLAZA ACROSS THE MALL FROM SEARS Shop Mon., Wed., Thurs., Fri. 10-9

Tues. & Sat. 10 to 6 - Sunday 12 to 5